

Agenda
Board of Supervisors
Isle of Wight County
January 5, 2023

1. Call to Order (11:00 A.M.)
2. Invocation
3. Approval of Agenda
4. Organizational Meeting
 - A. Election of the Chairman
Nomination/Election of the Chairman
 - B. Election of the Vice-Chairman
Nomination/Election of the Vice-Chairman
 - C. Appointment of Clerk of the Board of Supervisors
Motion to Appoint the Clerk of the Board of Supervisors
 - D. Appointment of Deputy Clerk of the Board of Supervisors
Motion to Appoint the Deputy Clerk of the Board of Supervisors
 - E. Adoption of the Board of Supervisors' Meeting Schedule
Motion to Adopt the Board of Supervisors' Meeting Schedule for Calendar Year 2023
 - F. Adoption of By-Laws and Rules of Procedure of the Isle of Wight County Board of Supervisors
Motion to Adopt By-Laws and Rules of Procedure of the Isle of Wight County Board of Supervisors for Calendar Year 2023
 - G. Board of Supervisors' Committee Appointments
Appointments to the Board of Supervisors' Committees
 - H. Board of Supervisors' Appointments to Regional

Boards/Committees

Appointments to Serve on Regional Boards/Committees

5. County Administrator's Report

A. Proffer Amendment - Shirley T Holland Phase III

Discussion of a Proffer Statement Amendment for Phase III of the Shirley T. Holland Intermodal Park

B. Wrenn's Mill Refuse and Recycling Center Update

Progress Report of the Renovation of the Wrenn's Mill Refuse and Recycling Center

C. Supreme Court Decision

Update on Virginia Supreme Court Decision re: Machinery & Tools Taxes

D. Annual Financial Report

Special Report - Annual Financial Report

6. Adjournment

ISSUE:

Nomination/Election of the Chairman

BACKGROUND:

Per the Board's bylaws, the Board shall meet on the first (1st) Thursday of January of each year which shall be known as the annual organizational meeting. The County Administrator shall preside during the annual organizational meeting pending the election of the Chair of the Board.

The Chair shall be elected at the annual meeting for a term of one year, ending at the commencement of the organizational meeting the following year.

BUDGETARY IMPACT:

None.

RECOMMENDATION:

Adopt a motion to elect the Chairman for calendar year 2023.

ISSUE:

Nomination/Election of the Vice-Chairman

BACKGROUND:

Per the Board's bylaws, following the election of the Chairman, he shall assume the Chair and conduct the election of the Vice-Chairman for the same one-year term.

BUDGETARY IMPACT:

None.

RECOMMENDATION:

Adopt a motion to elect the Vice-Chairman for calendar year 2023.

ISSUE:

Motion to Appoint the Clerk of the Board of Supervisors

BACKGROUND:

Per the Board's bylaws, following the election of the Vice-Chairman, the Chairman shall conduct the election of the Clerk for the same one-year term.

BUDGETARY IMPACT:

None.

RECOMMENDATION:

Adopt a motion to elect the Clerk for calendar year 2023.

ISSUE:

Motion to Appoint the Deputy Clerk of the Board of Supervisors

BACKGROUND:

The Board may wish to appoint a Deputy Clerk of the Board of Supervisors to serve in the absence of the Clerk.

BUDGETARY IMPACT:

None.

RECOMMENDATION:

Adopt a motion to appoint the Deputy Clerk of the Board of Supervisors for calendar year 2023.

ISSUE:

Motion to Adopt the Board of Supervisors' Meeting Schedule for Calendar Year 2023

BACKGROUND:

The Board of Supervisors has traditionally held its regular meetings on the third Thursday of each month. The Board has also held a work session on the first Thursday of each month.

The Board will need to adopt a meeting schedule for calendar year 2023 to establish the dates and times for its regular meetings and work sessions.

BUDGETARY IMPACT:

None.

RECOMMENDATION:

Adopt the resolution to establish the meeting schedule for calendar year 2023 as presented.

ATTACHMENTS:

Description	Type	Upload Date
Resolution	Resolution	10/21/2022
Draft 2023 Meeting/Invocation Schedule	Backup Material	12/13/2022
2023 Holiday Schedule	Backup Material	12/22/2022

**RESOLUTION TO ESTABLISH REGULAR MEETING
AND WORK SESSION SCHEDULE FOR 2023**

WHEREAS, the Board of Supervisors of the County of Isle of Wight is required by Section 15.2-1416 of the Code of Virginia to organize at its first meeting in January; and,

WHEREAS, regular meetings of the Board of Supervisors (hereinafter referred to as “the Board”) shall be held in the Robert C. Claud, Sr. Board Room on the third (3rd) Thursday of the month unless otherwise set by the Board; and,

WHEREAS, regular meetings shall begin at 5:00 p.m. for closed session purposes only, with all other matters to be heard and considered at 6:00 p.m.; and,

WHEREAS, work session meetings shall be held on the first (1st) Thursday of every month, at the same place as regular meetings, and shall begin at 6:00 p.m. unless otherwise set by the Board.

NOW, THEREFORE, BE IT AND IT IS HEREBY RESOLVED that regular meetings and work sessions of the Board shall be held as shown on the attached calendar for 2023.

Adopted this 5th day of January, 2023.

Chairman

Carey Mills Storm, Clerk

Approved as to form:

Robert W. Jones, Jr., County Attorney

2023

Board of Supervisors'

Meeting/Invocation Schedule

<u>DATE</u>	<u>TIME</u>	<u>MEETING</u>	<u>INVOCATION</u>
Thursday, January 5 th	11:00 a.m.	Organizational	Jefferson
Thursday, January 5 th	Following Organizational	Work Session	
Thursday, January 18 th	5:00 p.m.	Regular Meeting	McCarty
Thursday, February 2 nd	6:00 p.m.	Work Session	Acree
Thursday, February 16 th	5:00 p.m.	Regular Meeting	Grice
Thursday, March 2 nd	6:00 p.m.	Work Session	Rosie
Thursday, March 16 th	5:00 p.m.	Regular Meeting	Jefferson
Thursday, April 6 th	6:00 p.m.	Work Session	McCarty
Thursday, April 20 th	5:00 p.m.	Regular Meeting	Acree
Thursday, May 4 th	6:00 p.m.	Work Session	Grice
Thursday, May 18 th	5:00 p.m.	Regular Meeting	Rosie
Thursday, June 1 st	6:00 p.m.	Work Session	Jefferson
Thursday, June 15 th	5:00 p.m.	Regular Meeting	McCarty
Thursday, July 13 th	3:00 p.m.	Work Session	Acree
Thursday, July 13 th	5:00 p.m.	Regular Meeting	Acree
Thursday, August 3 rd	6:00 p.m.	Work Session	Grice
Thursday, August 17 th	5:00 p.m.	Regular Meeting	Rosie
Thursday, September 7 th	6:00 p.m.	Work Session	Jefferson
Thursday, September 21 st	5:00 p.m.	Regular Meeting	McCarty
Thursday, October 5 th	6:00 p.m.	Work Session	Acree
Thursday, October 19 th	5:00 p.m.	Regular Meeting	Grice
Thursday, November 2 nd	6:00 p.m.	Work Session	Rosie
Thursday, November 16 th	5:00 p.m.	Regular Meeting	Jefferson
Thursday, December 14 th	3:00 p.m.	Work Session	McCarty
Thursday, December 14 th	5:00 p.m.	Regular Meeting	McCarty
Thursday, January 4, 2024	11:00 a.m.	Organizational	Acree
Thursday, January 4, 2024	Following Organizational	Work Session	

Holiday Schedule for 2023 Calendar Year

New Year's Day	January 2, 2023 (Observed)
Martin Luther King, Jr. Day	January 16, 2023
President's Day	February 20, 2023
Memorial Day	May 29, 2023
Juneteenth	June 19, 2023
Independence Day	July 4, 2023
Labor Day	September 4, 2023
Election Day	November 7, 2023
Veteran's Day	November 10, 2023 (Observed)
Day before Thanksgiving <i>noon)</i>	November 22, 2023 (<i>offices close at</i>
Thanksgiving Day	November 23, 2023
Day after Thanksgiving	November 24, 2023
Christmas Day	December 25, 2023
Christmas	December 26, 2023 (Observed)

ISSUE:

Motion to Adopt By-Laws and Rules of Procedure of the Isle of Wight County Board of Supervisors for Calendar Year 2023

BACKGROUND:

Every year, the Board of Supervisors, at it's annual organizational meeting, re-adopts its By-Laws and Rules of Procedure. This process allows for an annual review of the provisions therein to ensure that any necessary or requested revisions be adopted for the rest of the calendar year.

Based upon information and requests of the Board of Supervisors, certain minor modifications have been made to the By-Laws and Rules of Procedure as noted in the attachment.

BUDGETARY IMPACT:

None.

RECOMMENDATION:

Adopt a motion to approve the Board's Bylaws and Rules of Procedure for calendar year 2023.

ATTACHMENTS:

Description	Type	Upload Date
By-Laws and Rules of Procedure	Backup Material	1/3/2023



ISLE OF WIGHT COUNTY BOARD OF SUPERVISORS BY-LAWS AND RULES OF PROCEDURE

Revised and Adopted January 6, 2022

ARTICLE 1 – PURPOSE AND BASIC PRINCIPLES

SEC. 1-1. PURPOSE OF BY-LAWS AND RULES OF PROCEDURE

- A. To enable County government to transact business expeditiously, transparently and efficiently affording every opportunity for the citizens to witness and participate in the operation of government;
- B. To protect the rights of each individual Board Member;
- C. To preserve the spirit of cooperation among Board members; and
- D. To determine the will of the Board on all matters.

SEC. 1-2. FIVE BASIC PRINCIPLES UNDERLYING BY-LAWS AND RULES OF PROCEDURE

- A. Only one subject may claim the attention of the Board at one time;
- B. Each item presented for consideration is entitled to full and free discussion;
- C. Every member has rights equal to every other member;
- D. The will of the majority must be carried out, and the rights and opinions of the minority must be preserved and respected; and
- E. Each member shall remain respectful of fellow board members, even in times of disagreement, in speech and in behavior.

ARTICLE 2 – MEETINGS

SEC. 2-1. WHEN AND WHERE REGULAR AND WORK SESSION MEETINGS HELD

A. The time and place of regular meetings and work sessions of the Board of Supervisors (hereinafter referred to as “the Board”) shall be established at each annual organizational meeting. Such regular meetings shall be held in the Robert C. Claud, Sr. Board Room on the third (3rd) Thursday of the month unless otherwise set by the Board. Such meetings shall begin at 5:00 p.m. for closed session purposes only, with all other matters to be heard and considered at 6:00 p.m. Should the Board subsequently change the date, time or place of a regular meeting, it shall comply with the requirements of Section 15.2-1416 of the Code of Virginia (1950, as amended).

B. Work session meetings shall be held on the first (1st) Thursday of every month, at the same place as regular meetings, and shall begin at 6:00 p.m. unless otherwise set by the Board. The purpose of such work sessions shall be to allow the Board an opportunity to further review items either held over by the Board from a regular meeting or such other items as may come before the Board at a regular meeting in the future. The Board shall not take any action to approve or

deny any item before it during a work session, reserving such action solely to its regular meetings, except in matters which require immediate action due to time constraints or deadlines, fiscal policies and/or emergencies.

SEC. 2-2. CONTINUED MEETINGS

A regular or work session meeting shall be continued to the immediately following regular meeting date, time and place, unless otherwise set, if the Chair, or Vice Chair if the Chair is unable to act, finds and declares that weather or other conditions are such that it is hazardous for members to attend the regular meeting. Such finding shall be communicated to the members and the press as promptly as possible. All hearings and other matters previously advertised shall be conducted at the continued meeting and no further advertisement is required.

SEC. 2-3. MEETING ADJOURNMENT

Meetings of the Board shall adjourn when all business, or the agenda, before the body is complete, however it is not the Board's intent to begin a new agenda item after 11:00 p.m. unless and until a motion to extend the time has been offered and passed by a majority vote of the members present and voting. Any agenda item not conducted may be carried over to another meeting date. Any public hearing advertised for a regular meeting but not conducted may be rescheduled to another earliest possible convenient date, without further advertising when the date and time of the reconvened meeting is publicly announced at the preceding meeting.

SEC. 2-4. SPECIAL OR EMERGENCY MEETINGS

A. The Board may hold such special or emergency meetings, as deemed necessary, at such date, time and place as it may find convenient; and it may adjourn from time to time. A special or emergency meeting of the Board shall be called pursuant to Sections 15.2-1417 and 15.2-1418 of the Code of Virginia (1950, as amended).

B. Special or emergency meetings may be called by the Chair or any two (2) members in writing to the County Clerk for any purpose stated in the notice of the special or emergency meeting pursuant to Section 15.2-1418 of the Code of Virginia (1950, as amended). Only matters specified in the notice shall be considered unless all of the members of the Board are present.

C. Notice, reasonable under the circumstances, to the public and press of any special or emergency meeting shall be given contemporaneously with the notice provided the members of the Board, and the County Attorney.

SEC. 2-5. LEGAL HOLIDAY

When a regularly scheduled meeting falls on a legal holiday, the meeting shall be held on the preceding business day unless the meeting is cancelled by a majority of the Board.

SEC. 2-6. ANNUAL ORGANIZATIONAL MEETING

A. The Board shall meet on the first (1st) Thursday of January of each year which shall be known as the annual organizational meeting. The County Administrator shall preside during the annual organizational meeting pending the election of the Chair of the Board.

B. The Chair shall be elected at the annual meeting for a term of one year, ending at the commencement of the organizational meeting the following year.

C. Following the election of the Chair, he or she shall assume the Chair and conduct the election of the Vice Chair for the same term.

D. Following the election of the Vice Chair, the Board shall:

1. Appoint the Clerk of the Board (as set forth herein);
2. Establish dates, times and places for its regular meetings;
3. Adopt its By-Laws and Rules of Procedure; and
4. Appoint Board members to standing and ad hoc committee; and
5. Conduct any other necessary business as determined by a majority vote of the Board.

SEC. 2-7. PROCEDURE FOR ELECTION OF OFFICERS

A. The following procedures shall be followed to elect the Chair and Vice Chair:

1. The presiding officer shall call for nominations from the membership.
2. Any member, after being recognized by the presiding officer, may place one or more names in nomination and discuss his or her opinions on the qualifications of the nominee(s).
3. When all nominations have been made, the presiding officer shall close the nominating process and call for the vote.
4. Each member may cast one vote for any one nominee.
5. A majority of those voting shall be required to elect the officer.

B. Officers shall serve until replaced.

SEC. 2-8. SEATING ARRANGEMENT

The Board Chair shall occupy the center seat on the dais with the Vice Chair occupying the seat at his or her immediate left. The remaining members of the Board shall determine their seating arrangement by seniority with the most senior member selecting his or her seat first and the remaining members selecting their respective seats in seniority order based on years served on the Board. In the event that two or more Board members have equal seniority, the selection of seating for those members shall be by alphabetical order.

SEC. 2-9. QUORUM AND METHOD OF VOTING

- A. At any meeting, a majority of the Board shall constitute a quorum.
- B. All actions authorized by the Board shall be pursuant to a roll call vote which shall be taken by the Clerk or Deputy Clerk of the Board. The Clerk or Deputy Clerk shall call the name of each member and receive in reply the vote of such member as either “Yes” or “No” on the measure being considered. At the beginning of any meeting, the Clerk shall conduct a silent roll call of members present and absent.
- C. The order of voting shall be as called by the Clerk of the Board, with the Chair voting last.
- D. If there is an abstention, it shall be the responsibility of the Chair to note the abstention for the record and to request that the member abstaining state his or her reason for abstaining for the record.
- E. A tie vote fails.
- F. A motion to approve which fails shall be deemed a denial of the question on the floor.

SEC. 2-10. CLOSED MEETING

- A. Closed meetings shall only be used when the matter to be discussed is exempt from open meeting requirements pursuant to the Virginia Freedom of Information Act.
- B. No meeting shall become a closed meeting until the Board takes an affirmative recorded vote in open session. Any member dissenting in such vote shall state the reason for the dissent.
 - 1. The motion to move to closed session shall state specifically the purpose or purposes which are the subject of the closed meeting and reasonably identify the substance of the matters to be discussed. The motion shall make specific reference to the applicable exemption(s) under the Freedom of Information Act, which authorizes the closed meeting.

2. The County Attorney shall assist the members in formulating the proper motion to move to closed session in accordance with the requirements of the Freedom of Information Act.

C. No resolution(s), ordinance(s), rule(s), contract(s), regulation(s) or motion(s) considered in a closed meeting shall become effective until the Board reconvenes in an open meeting and takes a vote of the membership on such resolution(s), ordinance(s), rule(s), contract(s), regulation(s) or motion(s) which shall have its substance reasonably identified in the open meeting.

D. At the conclusion of a closed meeting, the Board shall reconvene in open session immediately thereafter and shall cast a vote certifying that to the best of each member's knowledge:

1. Only public business matters lawfully exempted from open meeting requirements were discussed; and

2. Only public business matters identified in the motion convening the closed meeting were heard, discussed or considered.

Any member who believes that there was a departure from the above requirements shall so state prior to the Chair's call for the vote, indicating the substance of the departure that, in his or her judgment, has taken place.

E. The failure of the certification to receive the affirmative vote of the majority of the members present during the closed meeting shall not affect the validity or confidentiality of the closed meeting with respect to matters considered therein in compliance with the Freedom of Information Act.

F. The Board may permit non-members to attend a closed meeting if their presence will reasonably aid the Board in its consideration of an issue.

G. Prior to the certification of a closed meeting pursuant to the Virginia Freedom of Information Act, the County Attorney shall be responsible for remind all closed meeting participants of the intent that such closed meeting discussions remain confidential, as provided for under the Virginia Freedom of Information Act, and that such matters as discussed in closed meeting should not be acted upon or discussed in public by any participant unless and until a formal action is taken by the Board in accordance with Section 2-10(C) above.

SEC. 2-11. ELECTRONIC MEETINGS

Except as provided for in this Section 2-11, the Board shall not conduct any meeting wherein the public business is discussed or transacted through telephonic, video, electronic or other communication means where the members are not physically assembled.

A. Quorum Physically Assembled – a Board member may participate in a meeting through electronic communication means from a remote location that is not open to the public if:

1. on or before the day of a meeting, the Board member notifies the Chair of the Board that he or she is unable to attend the meeting due to ~~an emergency or~~ a personal matter and identifies with specificity the nature of the emergency or personal matter, and the Board (a) approves the member's participation by a majority vote of the members present at a meeting and (b) the Board records in its minutes the specific nature of the emergency or personal matter and the remote location from which the member participated. In deciding whether or not to approve a Board member's request to participate from a remote location, the Board shall not consider the identity of the member making the request or the matters that will be considered or voted on at the meeting. If a Board member's participation from a remote location is disapproved, such disapproval will be recorded in the minutes with specificity. Such participation by a Board member shall be limited each calendar year to two meetings or twenty-five percent (25%) (rounded up) of the meetings of the Board, whichever is fewer greater; or

2. a Board member notifies the Chair that he or she is unable to attend a meeting due to a temporary or permanent disability or other medical condition that prevents the member's physical attendance and the Board records this fact and the remote location from which the member participated in the minutes.

A Board member may participate in a meeting by electronic means pursuant to this subsection A only when a quorum of the Board is physically assembled at the primary or central meeting location and the Board makes arrangements for the voice of the remote participant to be heard by all persons at the primary or central meeting location.

B. Quorum Not Physically Assembled – the Board may meet by electronic communication means without a quorum physically assembled at one location when the Governor of the Commonwealth of Virginia has declared a state of emergency in accordance with Section 44-146.17 of the Code of Virginia (1950, as amended), *provided that*:

1. the catastrophic nature of the declared emergency makes it impracticable or unsafe to assemble a quorum in a single location, and

2. the purpose of the meeting is to address the emergency.

If it holds a meeting pursuant to this subsection B, the Board shall:

1. give public notice using the best available method given the nature of the emergency contemporaneously with the notice provided members of the Board;

2. make arrangements for public access to the meeting;

3. make available to the public, at the time of the meeting, agenda packets and all materials, unless exempt, that will be distributed to members of the Board in sufficient time for

duplication and forwarding, as best as practicable given the emergency, to all locations at which public access will be provided;

4. record minutes of the meeting; and
5. record in the minutes votes taken by name in roll-call fashion.

The nature of the emergency, the fact that the meeting was held by electronic communication means and the type of electronic communication means by which the meeting was held shall be stated in the minutes of the meeting.

C. Reporting – if a Board meeting is held by electronic communication means, the Board shall:

1. make a written report of the following to the Virginia Freedom of Information Advisory Council and the Joint Commission on Technology and Science by December 1 of each calendar year:

- a. the total number of electronic communication meetings held that year;
- b. the dates and purposes of the meetings;
- c. a copy of the agenda for each meeting;
- d. the number of sites for each meeting;
- e. the types of electronic communication means by which the meetings where held;
- f. the number of participants, including members of the public, at each meeting location;
- g. the identity of the members of the Board recorded as absent and those recorded as present at each meeting location;
- h. a summary of any public comment received about the electronic communication meetings; and
- i. a summary of the Board's experience using electronic communication meetings, including its logistical and technical experience.

2. make copies of the public comment form prepared by the Virginia Freedom of Information Advisory Council available to the public.

SEC. 2-12. SECURITY

A. In an effort to increase the safety of the citizens, staff and elected officials, security shall be provided at all official meetings of the Board (regular, work sessions meetings, special called and emergency meeting).

B. Security shall be provided at all informal gatherings scheduled by individual Board members, such as Town Hall and informational meetings, unless the organizer determines that such security is unnecessary.

ARTICLE 3 – OFFICERS

SEC. 3-1. CHAIR AND VICE CHAIR

The Chair shall preside over all meetings of the Board. The Vice Chair serves in the absence of the Chair. In the absence from any meeting of both the Chair and Vice Chair, the members present shall choose one of their members as temporary chair. The Chair shall recommend all appointments to standing or ad hoc Board Committees to be approved by majority vote of the Board.

SEC. 3-2. CLERK

The Clerk of the Board shall be appointed by the Board at its annual organizational meeting, and the duties and responsibilities of the Clerk shall be as set out in Sections 15.2-1538 and 15.2-1539 of the Code of Virginia (1950, as amended). The Board may also designate a Deputy Clerk, and at the discretion of the Board, any County employee can be designated as Temporary Clerk.

SEC. 3-3. PARLIAMENTARIAN

The County Attorney, or his or her designee, shall serve as the Parliamentarian for the purpose of interpreting these By-Laws and Rules of Procedure, *Robert's Rules of Order* and the Code of Virginia, as may be directed by the Chair, or as required as a result of a point of order raised by any one or more Board member. If the County Attorney, or his or her designee, is unavailable, the County Administrator shall serve as the Parliamentarian.

SEC. 3-4. PRESERVATION OF ORDER

- A. At meetings of the Board, the Chair shall preserve order and decorum.
- B. Board members shall not speak until recognized by the Chair. Board members shall address the Chair or address other members through the Chair. After being recognized by the Chair, a Board member shall not be interrupted, except when a point of order is called or when requested to yield the floor by another member.

ARTICLE 4 – CONDUCT OF BUSINESS

SEC. 4-1. ORDER OF BUSINESS

- A. At regular meetings of the Board on the third (3rd) Thursday of the month, the order of business shall generally be as follows:
 - 1. Call to Order – Silent Roll Call of Members (commencing at 5 p.m.)
 - 2. Approval of Agenda

3. Closed Meeting (if necessary)
4. Return to Open Session/Public Meeting (commencing at 6 p.m.)
5. Invocation - Pledge of Allegiance
6. Citizens' Comments
7. Consent Agenda
8. Regional & Inter-Governmental Reports
9. Appointments (if necessary)
10. Special Presentations
11. Public Hearings (if necessary)
12. County Attorney's Report (if necessary)
13. County Administrator's Report
14. Unfinished/Old Business
15. New Business
16. Adjournment

B. The above order of business may be modified by the County Administrator, after the Chair has been notified, to facilitate the business of the Board.

C. Regional reports and special presentations are limited to five (5) minutes per speaker. This time may be extended at the discretion of the Chair.

D. Citizens' Comments shall be governed by the following rules:

1. Citizens' Comments shall be for the limited purpose of allowing members of the public to present any matter, which, in their opinion, deserves the attention of the Board. They shall not serve as a forum for debate with the Board or individual members of the Board.

2. Board members shall not discuss issues raised or questions raised by the public, within the same meeting, except by consent of a majority of the Board members present.

3. Citizens wishing to speak during the Citizens' Comments portion of the agenda shall sign the registration form, identifying, with reasonable certainty, the subject matter of his or her comments prior to the commencement of the Citizens' Comments portion of the

agenda. Citizens who do not sign the registration form prior to the commencement of Citizens' Comments may address the Board after all others who had signed the registration form have had an opportunity to speak.

4. Remarks shall be addressed directly to the Board and not to staff, the audience or the media.

5. The Chair shall open Citizens' Comments.

6. The Chair will explain the Citizens' Comments policy prior to the commencement of the first citizen's comment(s) being received by the Board.

7. The Chair will call on each speaker who has signed the registration form in the order upon which their name shall appear on the registration form.

Each speaker shall clearly state their name and address and/or election district of residence and shall be subject to a four (4) minute time limitation. A timer with a lighting system shall be used for keeping track of a Speaker's time. Speakers will receive a yellow light warning one (1) minute prior to the expiration of their presentation time. Speakers will receive a red light at the expiration of their time and shall be asked to end their comments. The Parliamentarian shall be responsible for noting the expiration of time limits, and the Chair shall be responsible for enforcing it. If the speaker represents a group of individuals in attendance at a particular meeting, there shall be a time limit of six (6) minutes. Members of a group in attendance shall forfeit their right to speak on the same topic. For purposes of this section, a "group" shall constitute ten (10) or more individuals. No speaker shall address the Board more than once during Citizens' Comments at any single Board meeting and citizens shall not donate their unused speaking time to another speaker. Notwithstanding the time limitations stated herein, the Chair may, at his or her discretion, allow any citizen to speak beyond the designated time limitation for a reasonable period of time in order to conclude his or her remarks.

8. There shall be no comment during Citizens' Comments on a matter for which a public hearing is scheduled during the same meeting.

9. There shall be no comment during Citizens' Comments on a matter which has already been the subject of a previous public hearing where no final vote has been taken by the Board.

10. Any issue raised by the public which the Board wishes to consider may be put on the agenda for the next Board meeting by a majority vote.

11. Public comment shall be germane to policies, affairs and services of the county government.

12. The above rules notwithstanding, members of the public may present written comments to the Board or to individual Board members at any time during the meeting. Such written comments shall be submitted through the Clerk and shall become a part of the record.

SEC. 4-2. CONSENT AGENDA

A. The Consent Agenda shall be introduced by a motion “to approve”, and shall be considered by the Board as a single item.

B. Upon the request of any Board member, an item may be removed from the Consent Agenda for consideration after approval of the remaining items on the consent agenda.

SEC. 4-3. SPECIAL PRESENTATIONS

Special presentations shall be for the purpose of informing the Board of matters of public interest, as well as to provide the Board an opportunity to properly recognize individuals and organizations, either public or private, for the outstanding service or work they perform for or in Isle of Wight County. Any governmental agencies or entity, organization or individual wishing to present an item to the Board shall contact the County Administrator fourteen (14) days prior to the Board’s regularly scheduled meeting to seek inclusion in the Board’s agenda.

SEC. 4-4. CONDUCT OF MEETINGS

When two or more members of the Board wish to speak at the same time, the Chair shall name the one to speak. The Chair may call a brief recess at any time. The Chair may order the expulsion of a disorderly member of the public, subject to appeal to the full Board. The Chair may automatically adjourn, without benefit of any motion or debate, any meeting of the Board. All Board members shall maintain proper decorum when addressing any citizens and applicants that appear before the Board.

SEC. 4-5. FORM OF PETITIONS, ETC.

Every petition, communication or address to the Board shall be in respectful language and is encouraged to be in writing.

SEC. 4-6. MOTIONS

A. Members are required to obtain the floor before making motions or speaking, which they can do while seated.

B. Motions need not be seconded.

C. Informal discussion of a subject is permitted while no motion is pending.

D. An amended or substitute motion shall be allowed to any motion properly on the floor; it shall have precedence over an existing motion and may be discussed prior to being voted

on. If the amended or substitute motion fails, the former motion can then be voted upon. If the amended or substitute motion passes, the amended or substitute motion shall be deemed the main motion and shall stand as having been passed by such vote. If an amended or substitute motion fails, a second amended or substitute motion may be made. No more than two (2) amended or substitute motions may be made.

E. When a motion is under debate, no motion shall be received unless it be one to amend, substitute, commit or refer for study, postpone, call for the previous question, lay on the table, or to adjourn.

F. The Chair can speak in all discussion and can make motions and vote in the same fashion as all other members.

G. A motion to call for the question is in order and the right of every Board member to call when they feel discussion has been exhausted and or repeated, thus belaboring the business before the governing body. A motion to call for the question requires a two-thirds majority vote of those present. The Chair shall not recognize a motion to call for the question until every Board member desiring to speak on the main motion has had such an opportunity.

H. When a vote upon any motion has been announced, it may be reconsidered on the motion of any member who voted with the prevailing side provided that such motion shall be made at the session of the Board at which it was decided. Such motion for reconsideration shall be decided by a majority of the votes of the members present. A member present at the meeting but temporarily absent during a vote may move for reconsideration.

I. Subject to applicable law, the Board may consider a motion to rescind at any time to address a matter or issue upon which a vote has been taken, following such notice as may be required.

J. Should a decision be made to reconsider or rescind a land use decision, subject to notice and public hearings, as may be required by law, the Board may choose to act on such request without referring the matter to the Planning Commission for its consideration.

K. A motion to adjourn shall always be in order and supersedes all business before the Board.

SEC. 4-7. DECISIONS ON POINTS OF ORDER

The Chair, when presiding at a meeting of the Board, without vacating the chair, shall refer any point of order to the Parliamentarian. The Parliamentarian shall advise the Chair who shall then make a ruling on the point of order. A Board member may appeal the ruling of the Chair to the full Board which shall decide the matter by majority decision.

SEC. 4-8. SUSPENDING RULES

One or more of these By-Laws and Rules of Procedure may be temporarily suspended by a majority vote of the members present, or by unanimous consent.

SEC. 4-9. **ROBERT’S RULES OF ORDER**

The proceedings of the Board, except as otherwise provided in these By-Laws and Rules of Procedure and by applicable state law, shall be governed by *Robert’s Rules of Order*.

ARTICLE V – PUBLIC HEARINGS

SEC. 5-1. PUBLIC HEARING AUTHORIZATION

The County Administrator, or his/her designee, shall be authorized to set public hearings for such regular meetings as are appropriate in order to effectuate the timely consideration of matters requiring Board consideration.

SEC. 5-2. FORMAT FOR PUBLIC HEARINGS

A. The following format shall be followed for all Public Hearings conducted before the Board:

1. The Chair will make a brief statement identifying the matter to be heard and verify that all legal notification requirements have been met.

2. The Chair will call upon the appropriate county staff member to present the item to be heard. Staff presentations should be concise.

3. The applicant may appear on his own behalf, or be represented by counsel or an agent. The applicant, or his counsel or agents, shall have a combined total of ten (10) minutes to speak to the application.

4. The Chair will open the floor to public comment, if any, after the applicant, or his counsel or agent, has spoken. Any private citizen may speak for or against the issue. The Clerk shall prepare a registration form for citizens to sign their name, address and/or election district of residence. The Chair shall call each speaker in the order that their name appears on the registration form. Each speaker shall clearly state his or her name, address and/or election district of residence for the record. Citizen comments are limited to four (4) minutes per citizen speaker. If the speaker represents a group of individuals in attendance at a particular meeting, there shall be a time limit of six (6) minutes. Members of a group shall forfeit their right to speak on the same topic. For purposes of this section, a “group” shall constitute ten (10) or more individuals. The applicant, or his counsel or agent, shall be given the opportunity for rebuttal, which shall last for no more than five (5) minutes. Notwithstanding the time limitations stated herein, the Chair may, at his or her discretion, allow any citizen to speak beyond the designated time limitation for a reasonable period of time in order to conclude his or her remarks.

5. A timer with a lighting system shall be used for keeping track of a Speaker’s time. Speakers will receive a yellow light warning one (1) minute prior to the expiration of their presentation time. Speakers will receive a red light at the expiration of their time and will be asked to end their comments.

6. The Parliamentarian shall be responsible for noting the expiration of time limits, and the Chair shall be responsible for enforcing it.

7. Upon the conclusion of public comments or the applicant's rebuttal, the Chair shall close the public hearing.

B. When a public hearing shall have been closed by order of the Chair, no further public comments shall be received by the Board. However, any Board member may ask a question of any person who spoke during the public hearing after being recognized by the Chair to do so.

C. Following the close of the public hearing, the Chair may entertain a motion to dispose of the issue and the Board may debate the merits of the issue.

ARTICLE 6 – AGENDA

SEC. 6-1. PREPARATION

A. The Clerk shall prepare an agenda, at the direction of the County Administrator, for the regularly scheduled meetings conforming to the order of business specified in Section 4-1 entitled "Order of Business".

B. All items which are requested to be placed on the agenda which have not been submitted within the prescribed deadline, as set by the County Administrator, shall be placed on the next regular agenda for consideration.

C. Nothing herein shall prohibit the Board from adding or removing items to the agenda, provided that such a request is in the form of a motion, voted upon by a majority of the Board. Members must use discretion in requesting the addition of items to the agenda. It is considered desirable to have items listed on the published agenda.

SEC. 6-2. DELIVERY OF AGENDA

The Board agenda and related materials shall be received by each member of the Board and the County Attorney on the Friday before the scheduled regular meeting. The Clerk of the Board may request an adjustment to the delivery schedule due to special circumstances.

SEC. 6-3. COPIES

The Clerk shall prepare or cause to be prepared extra copies of the agenda and shall make the same available to the public and the press in the Office of the County Administrator and on the County website. The Clerk shall also have at least one hard copy available at each regular meeting.

SEC. 6-4. COMMENTS, QUERIES OF BOARD MEMBERS

Board members are to observe the following rules during the discussion of agenda items:

1. The Chair shall ensure that Board comments are constructive and contain no personal attacks of staff or other Board members.

2. The Chair shall keep discussion germane to the subject. Points of clarification shall be limited to questions only. The Chair shall rule other comments out of order.

3. Board members may address questions to the County Administrator or staff member presenting at the meeting. Staff members should be at the podium when addressing Board members' questions. All legal questions should be addressed to the County Attorney.

ARTICLE 7 – BOARD, AUTHORITIES, COMMISSIONS AND COMMITTEES

SEC. 7-1. APPOINTMENTS TO BOARDS, AUTHORITIES, COMMISSIONS & COMMITTEES

Members of all boards, authorities, commissions and committees shall be appointed by a majority of the Board after review of qualifications and discussion in Closed Meeting. Proposed appointments shall be voted upon under the Appointments section of the Agenda. Appointees' terms shall run in accordance with the applicable by-laws of such boards, authorities, commission or committees to which the appointee is appointed, unless a shorter term is specified by the Board. Subject to any state law provisions to the contrary, all appointees to boards, commissions and committees serve and may be removed, with or without cause, at the pleasure of the Board.

SEC. 7-2. ATTENDANCE

Members of any standing or ad hoc board, authority, committee or commission of the Board, or of any committee to which the Board appoints a member, shall be expected to attend every scheduled meeting of the body to which they have been appointed. It shall be the duty of the chair of any Board of Supervisors' appointed committee to annually report to the Board, but in no event later than the Board's regular meeting in March, the level of attendance of members for that particular body for the prior calendar year. Any member of an appointed body who fails to attend a minimum of seventy-five percent (75%) of the scheduled meetings of that particular body in any given calendar year may, at the discretion of the Board, be deemed to have forfeited his or her membership on that body. In the event that the Board determines that an appointee has forfeited his or her appointment pursuant to this section, the Clerk of the Board shall notify, in writing, the appointee of his or her removal from that body based upon his or her failure to attend there required percentage of scheduled meetings and shall thank the appointee for his or her service to the community. Upon the appointment of any appointee, the Clerk of the Board shall forward to the member a copy of this section.

SEC. 7-3. PLANNING COMMISSION MEMBERS ATTENDANCE

Notwithstanding the foregoing provision, a member of the Planning Commission may be removed from office by the Board without limitation in the event that the commission member is absent from any three (3) consecutive meetings of the commission, or is absent from any four (4) meetings of the commission within any twelve (12) month period. In either such event, a successor shall be appointed by the Board for the unexpired portion of the term of the member who has been removed.

SEC. 7-4. BY-LAWS AND RULES OF PROCEDURE OF BOARDS, AUTHORITIES, COMMISSIONS AND COMMITTEES

The By-Laws and Rules of Procedure of any board, authority, commission or committee not established by state law shall be submitted to the Board for approval prior to becoming effective.

SEC. 7-5. ROLE OF STANDING OR AD HOC BOARD COMMITTEES; DESIGNATED STANDING COMMITTEES; MEETING REQUIREMENTS

A. The role of any standing or ad hoc committee(s) of the Board, as they may be created from time to time, shall be to review and consider all matters properly placed before them by motion of the Board. After review and consideration of such matters, the standing or ad hoc committee shall provide the Board with its formal recommendation for action through such report as may be determined appropriate by the County Administrator in the Board's regular agenda as set forth herein.

B. The following standing committees are hereby created by the Board for the purposes stated:

1. Public Works – responsible for the review and recommendation of matters related trash/refuse, public buildings and fleet issues;

2. Community Development – responsible for the review and recommendation of matters related to economic development, planning and zoning, inspections and public utilities;

3. Parks, Recreation and Cultural – responsible for the review and recommendation of matters related to parks and recreation and cultural development;

4. Personnel – responsible for the review and recommendation of matters related to personnel policies and procedures, wages and benefits for public employees, oversight of the timely coordination of the County Administrator and County Attorney's performance reviews, participation in periodic review of recommendations related to the organizational structure of County departments, and participation in the review of recommendations regarding contracted services for the County;

5. Public Safety – responsible for the review and recommendation of matters related to law enforcement, fire and rescue and all support services related thereto;

6. Franklin Intergovernmental Relations – responsible for the review and recommendation of matters related to intergovernmental operations between Isle of Wight County the City of Franklin;

7. Smithfield Intergovernmental Relations – responsible for the review and recommendation of matters related to intergovernmental operations between Isle of Wight County and the Town of Smithfield;

8. Windsor Intergovernmental Relations – responsible for the review and recommendation of matters related to intergovernmental operations between Isle of Wight County and the Town of Windsor; and

9. Joint Tourism – responsible for the review and recommendation of matters related to the efforts of the jointly funded tourism office by Isle of Wight County and the Town of Smithfield.

ARTICLE 8 – GENERAL OPERATING POLICY

SEC. 8-1. ACTIONS BY INDIVIDUAL MEMBERS OF THE BOARD

It shall be the policy of the Board that no member(s) shall exert individual action or direct any county employee or initiate any action or assert their individual preference(s) in a manner that would require a county employee to perform any action contrary to the laws, ordinances or policies of Isle of Wight County or which would require the expenditure of public funds in any amount without the approval of the Board. Further, no member of the Board shall seek nor accept more favorable treatment from county officers or employees than would be given to other members of the Board, nor attempt to influence the decisions or recommendations of county appointees, officers or employees. Notwithstanding the foregoing, each Board member may, and is encouraged, to share information with county appointees, officers and employees and to promote a positive working environment for all employees.

SEC. 8-2. NUMBERING AND INDEXING OF RESOLUTIONS, ORDINANCES AND PROCLAMATIONS

It shall be the responsibility of the Clerk to number and index all resolutions, ordinances and proclamations of the Board. Resolutions and proclamations shall be numbered consecutively and use the last two digits of the calendar year. For example, for the first resolution in January, 2014, the resolution number would be shown as: Resolution No. 14-01.

SEC. 8-3. MINUTES OF THE BOARD

The minutes of the Board meeting shall reflect the official acts of the Board and names of the public commenting during public hearings and citizen comments, as well as a summary of the Board's proceedings at each meeting. They shall reflect the issues discussed and Board comments in summary form.

SEC. 8-4. AMENDING BY-LAWS

These by-laws may be amended with the concurrence of two-thirds (2/3) of the members present at any meeting subsequent to the introduction of a suggested by-laws amendment.

SEC. 8-6. **ENACTMENT OF BY-LAWS AND RULES OF PROCEDURE**

No later than December 1st of each year, the County Attorney shall deliver a copy of the most recently enacted By-Laws and Rules of Procedure to each member and member-elect of the Board, soliciting any proposed changes to the same. The County Attorney shall prepare proposed amendments based on any such Board comments as directed by passage of a motion and include them in the Agenda for consideration at the Organizational Meeting.

Adopted this 6th day of January, 2022.

Chair

Carey Mills-Storm, Clerk

Approved as to form:

Robert W. Jones, Jr., County Attorney

ISSUE:

Appointments to the Board of Supervisors' Committees

BACKGROUND:

The Chairman may wish to consider Committee appointments of the Board. Attached is a listing of the various Committees and the Board members who served during calendar year 2022.

BUDGETARY IMPACT:

None.

RECOMMENDATION:

Per the Board's discussion and direction.

ATTACHMENTS:

Description	Type	Upload Date
2022 Board of Supervisors' Standing Committees	Backup Material	12/13/2022

2022

BOARD OF SUPERVISORS' COMMITTEES

<u>COMMITTEES</u>	<u>MEMBER</u>	<u>TERM EXPIRES</u>
Capital Improvements Plan	Rosie	January 2023
Commission on Aging	Jefferson	January 2023
Community Development (ED, Planning, Inspections, Utilities)	Grice Rosie	January 2023 January 2023
Franklin Intergovernmental Relations Committee	Acree Rosie	January 2023 January 2023
Intergovernmental Water & Sewer Task Force	Acree Grice	January 2023 January 2023
Joint Tourism	Jefferson McCarty Keaton (Alternate)	January 2023 January 2023
Parks, Recreation & Cultural	Jefferson McCarty	January 2023 January 2023
Personnel	Grice Acree	January 2023 January 2023
Public Safety -(Fire, EM, 911, Sheriff)	Jefferson Acree	January 2023 January 2023
Public Works (Trash, Bldg, Refuse, Fleet)	Acree McCarty	January 2023 January 2023

2022

BOARD OF SUPERVISORS'

COMMITTEES

Smithfield Intergovernmental
Relations Committee

Jefferson
Grice

January 2023
January 2023

Social Services Board

Jefferson

January 2023

Special Needs Task Force

Acree
Rosie

January 2023

Stormwater Advisory Committee

Grice
McCarty

January 2023

Windsor Intergovernmental
Relations Committee

Acree
Rosie

January 2023
January 2023

ISSUE:

Appointments to Serve on Regional Boards/Committees

BACKGROUND:

The Board may wish to consider and make appointments of Board members to various regional organizations.

BUDGETARY IMPACT:

None.

RECOMMENDATION:

Per the Board's discussion and direction.

ATTACHMENTS:

Description	Type	Upload Date
2022 Appointments to Regional Boards/Committees	Backup Material	12/9/2022

2022
BOARD OF SUPERVISORS'
REGIONAL ORGANIZATIONS (BY MEMBER)

ACREE

Hampton Roads Planning District Commission
Western Tidewater Water Authority

GRICE

Eastern Virginia Regional Industrial Facility Authority
Hampton Roads Alliance
Hampton Roads Workforce Council
Western Tidewater Community Transportation Collaborative
Western Tidewater Water Authority

JEFFERSON

Western Tidewater Regional Jail

McCARTY

Hampton Roads Transportation Accountability Commission
Hampton Roads Transportation Planning Organization
Western Tidewater Regional Jail

ROSIE

Hampton Roads Military Federal Facilities Alliance

KEATON

Hampton Roads Planning District Commission
Hampton Roads Transportation Planning Organization
Southeastern Public Service Authority

2022

***BOARD OF SUPERVISORS'
REGIONAL ORGANIZATIONS (BY ORGANIZATION)***

<i>Eastern Virginia Regional Industrial Facility Authority</i>	<i>Grice</i>
<i>Hampton Roads Alliance</i>	<i>Grice</i>
<i>Hampton Roads Military & Federal Facilities Alliance:</i>	<i>Rosie</i>
<i>Hampton Roads Planning District Commission:</i>	<i>Acree Keaton</i>
<i>Hampton Roads Transportation Accountability Committee:</i>	<i>McCarty</i>
<i>Hampton Roads Transportation Planning Organization:</i>	<i>McCarty Keaton</i>
<i>Hampton Roads Workforce Council</i>	<i>Grice</i>
<i>Southeastern Public Service Authority</i>	<i>Keaton Etheridge (Alternate)</i>
<i>Western Tidewater Community Transportation Collaborative</i>	<i>Grice</i>
<i>Western Tidewater Regional Jail:</i>	<i>Jefferson McCarty Keaton</i>
<i>Western Tidewater Water Authority:</i>	<i>Grice Acree Jones</i>

ISSUE:

Discussion of a Proffer Statement Amendment for Phase III of the Shirley T. Holland Intermodal Park

BACKGROUND:

In 2013, the Isle of Wight County Board of Supervisors approved a conditional rezoning request and proffer statement for approximately 890 acres in Shirley T. Holland Intermodal Park located along Walters Highway (Route 258). The Economic Development Authority is under contract with a developer to sell approximately 135.6 acres of land within Phase III of the park and requests to amend the Proffer Statement by removing the requirements related to connection to public water and sewer utilities.

Staff will provide information regarding a potential proffer amendment for Phase III of the Shirley T. Holland Intermodal Park.

BUDGETARY IMPACT:

TBD

RECOMMENDATION:

Per the Board's discussion and direction.

ATTACHMENTS:

Description	Type	Upload Date
Correspondence from EDA	Backup Material	1/3/2023
Proposed Amended Proffer Statement	Backup Material	12/19/2022
Proffer Amendment Graphics	Backup Material	1/3/2023



Economic Development Authority

TO: The Honorable Board of Supervisors

FROM: Carroll Keen, Jr., Chair, EDA Board of Directors

SUBJECT: Request for Amendment to Proffer Statement Associated with Conditional Rezoning for Shirley T. Holland Intermodal Park, Phase III

DATE: December 21, 2022

On August 22, 2013, the County Board of Supervisors approved a rezoning of 890 acres of land owned by the Industrial Development Authority (IDA) to Conditional-Limited Industrial (C-LI), and accepted conditions associated with the rezoning in a Proffer Statement dated June 7, 2013 (attached, with redline proposed changes). As its Chair, I am transmitting this memorandum on behalf of the Economic Development Authority (EDA), successor in interest to IDA, and respectfully request the Board of Supervisors consider and approve an amendment to these proffers that would remove all references to the requirement that all future developments within the rezoned acreage be connected to public water and sewer utilities.

The EDA took action at its regular meeting in November 2022 to authorize me, as Chair, to make this request of the Board of Supervisors. The request stems most immediately from EDA / County staff working with a contract purchaser, Project Air Station, that wishes to develop a distribution center on Phase III acreage along U.S. 258, subject to this proposed amendment. The nearest tappable water line is at Curve Road over 4,800 linear feet from the proposed development location (see attached map). Project Air Station wishes to move quickly, and extension of an 8" water line that distance represents expensive and difficult-to-predict timing variables, vs. less expensive and timelier well and water tower erection on-site, which would be needed for adequate pressure for fire suppression. Sewer would also need to be handled with an on-site septic field because the nearest tap is the HRSD main at U.S. 460 approximately 10,000 linear feet away.

Beyond just the desire of this developer, and in recognition of far less density and water consumption potential than the master planned developments contemplated a decade ago (see attached mapped of today's remaining developable uplands), the EDA desires this amendment for all Phase III acreage. Approximately 104 acres of developable upland acreage remain along Buckhorn Drive on the eastern side of the Phase III territory in three (3) separated tracts. Removal of the mandate to connect to public utilities widens the possibilities for attracting many types of valuable developments that do not require large amounts of water and can handle sewerage on-site.



Economic Development Authority

Our hope is to help keep Project Air Station on a good time track for closing in early summer 2023, and respectfully request that this matter be placed on your Work Session agenda for January 5,

2023 for information purposes; and on your January 18th Regular Meeting agenda for consideration and action on the amendment. EDA Secretary-Treasurer / Economic Development Director Chris Morello is preparing to present this information in more detail at those meetings.

The EDA appreciates your assistance with this important economic development initiative.

Attachments

cc: EDA Board of Directors
Randy R. Keaton, County Administrator
Robert W. Jones, Jr., County Attorney
Amy Ring, Director of Community Development
Christopher Morello, Director of Economic Development

**COUNTY OF ISLE OF WIGHT
AMENDED PROFFER STATEMENT**

Applicant's name(s): Economic Development Authority of Isle of Wight County

Owner's name(s): Economic Development Authority of Isle of Wight County

Project name: Shirley T. Holland Intermodal Park, Phase III

Date: January 5, 2023

Parcel-Tax Map Numbers and deed book reference: See Table Following Proffer Statement

These amended proffers are made as of the ____ of _____, 2023 by the Economic Development Authority of Isle of Wight County (collectively "Owner"), of Tax Map Numbers 53-01-080A, 53-01-080B, 53-01-080C, 53-01-081, 54-01-070A, 60-01-045, 61-01-002, containing approximately 889.57 acres of land which is referred to herein as the "Property". Isle of Wight County approved a change in the zoning of the Property from Rural Agriculture Conservation (RAC), to Conditional - Limited Industrial (C-LI) in 2013. The rezoning application was associated with a larger effort to rezone approximately 969.13 acres, of which the above 889.57 acres is a part of and of which the remaining 79.56 acres (Tax Map Number 53-01-082B) is located within the Windsor Town Limits. The rezoning application was for the purposes of developing an industrial park heretofore known as the Shirley T. Holland Intermodal Park, Phase III. Owner voluntarily proffers that the development of the Property proposed for rezoning under this application shall be in strict accordance with the conditions set forth below.

These proffered conditions ("Proffers") are the only conditions offered on this rezoning, and any prior proffered conditions on the Property are hereby superseded by these proffers and any and all previous proffers on the Property are hereby void and of no further force and effect.

All improvements, land, easements, dedications, gifts, proffers and other conveyances to the County shall be in fee simple, without cloud of title or encumbrance of any kind.

I. Development of the Property

1. Development of the Property associated with this rezoning application shall be generally consistent as determined by the reviewing authority with the Conceptual Master Plan prepared by Moffatt & Nichol dated December 2012, as determined during preliminary and final site plan approval and/or preliminary and final subdivision construction plan approval. The Owner reserves the right to subsequently modify the Master Plan subject to the following provisions, as determined by the reviewing authority:
 - i. Proposed modifications adhere to the restrictions listed in the Land Use section below.
 - ii. Impacts of the proposed modifications are documented and are not more adverse than those presented in the Environmental Assessment included within the rezoning application for the Conceptual Master Plan, unless accompanied by mitigation measures subject to approval by both the County and / or the Town of Windsor (as

- applicable).
 - iii. The proposed modifications remain consistent and in accordance with all other provisions of this Proffer Statement.
 - iv. The proposed modifications are approved in writing by both the County and Town of Windsor prior to any preliminary site plan review.
2. All buildings shall be in accordance with the design criteria as follows:
- No company signs shall be allowed on the rear of buildings facing Buckhorn Drive, or on the rear of other buildings with visibility from Buckhorn Drive. (other than markers for businesses/addresses on rear doors and similar directional signage). No signage shall be located on the face of the building facing Buckhorn Drive, unless a principal customer entrance is located on such face. The only signs allowed along Buckhorn Drive, shall be the “Shirley T. Holland Intermodal Park” entrance signs.
- No company signs shall be allowed on US Route 258 frontage. No signs shall be allowed on the rear of buildings facing US Route 258 or on the rear of other buildings with visibility from US Route 258 (other than markers for businesses/addresses on rear doors and similar directional signage). The only signs allowed along US Route 258 shall be the “Shirley T. Holland Intermodal Park” entrance signs.
3. The total impervious footprint (buildings, paved parking lots, roadways) shall not exceed 60% of the total subject property area.

II. Land Use

1. The Property shall be used as permitted under the Conditional - Limited Industrial zoning designation and more specifically for the following uses:
 - a. Custom manufacturing
 - b. Industry, Type I
 - c. Warehousing and distribution
 - d. Industry, Type II
 - e. Reconstructed Wetland
2. The following uses shall be expressly prohibited on the Property:
 - a. Agricultural Uses
 - i. Fertilizer Storage
 - ii. Assembly and Repair of Storage Equipment
 - iii. Forestry, Silvicultural
 - iv. Agricultural Farming Operation
 - v. Timbering
 - vi. Sawmill
 - b. Civic Uses
 - i. Adult Care Center
 - c. Commercial Uses
 - i. Adult Entertainment Establishment
 - ii. Laundry
 - iii. Lawn and Garden Services

- iv. Mini Warehouse
- v. Motor Vehicle Repair Service/Major
- d. Industrial Uses
 - i. Construction Yard
 - ii. Convenience Center
 - iii. Meat Packing
 - iv. Recycling Center
 - v. Abattoir or Livestock Processing
 - vi. Asphalt Plant
 - vii. Industry, Type III
 - viii. Landfill, Industrial
 - ix. Landfill, Rubble
 - x. Transfer Station
 - xi. Resource Extraction
 - xii. Scrap and Salvage Service
 - xiii. Petroleum Storage for resale purposes
 - xiv. Manufacture or production of aluminum
 - xv. Sand, gravel, or brick operations
- e. Miscellaneous Uses
 - i. Aviation Facility, General

III. Environmental Protection

1. The Property shall meet or exceed all applicable federal and state regulations pertaining to environmental protection.
2. Prior to development, the Owner shall survey the property for endangered or threatened species. The Owner shall take action to avoid or mitigate impact to any endangered or threatened species and their habitats observed during this survey, as approved by the Department of Conservation and Recreation and/or the Army Corps of Engineers.
3. Low Impact Development (LID) measures, such as permeable pavement/pavers/rain gardens, bio-retention filters, and/or rainwater harvesting shall be the preferred stormwater management techniques unless the Owner demonstrates such measures are inappropriate for site conditions, infeasible or economically impractical. These LID measures serve as enhanced stormwater techniques appropriate for increasing opportunity through development for providing groundwater recharge to the degree feasible as agreed upon by the Owner and Isle of Wight County.
4. Except where impacts to existing wetlands are noted on the Planned Setbacks figure by Moffatt & Nichol, dated December 2012, or future impacts are approved subject to other provisions, 100-ft buffers of natural vegetation shall be maintained around existing wetlands and streams.
5. The approximately 26-acre tract of the former Eure property that was not initially analyzed in the Environmental Assessment (See Section 12) shall be reanalyzed if any development is to occur on this 26-acre tract.

6. An update to the Phase 1 Environmental Site Assessment shall be completed 6 months prior to construction activities to confirm that there have been no changes to site conditions. Construction activities include any site disturbing activities over 2,500 square feet.

IV. Archaeology

A Phase I Archaeological Study for each building site shall be submitted to the Zoning Administrator for their review and approval prior to final site plan approval. A treatment plan shall be submitted to, and approved by, the Zoning Administrator for all sites in the Phase I study that are recommended for a Phase II evaluation, and/or identified as being eligible for inclusion on the National Register of Historic Places. If a Phase II study is undertaken, such a study shall be approved by the Zoning Administrator and a treatment plan for said sites shall be submitted to, and approved by, the Zoning Administrator for sites that are determined to be eligible for inclusion on the National Register of Historic Places and said site is to be preserved in place, the treatment plan shall include nomination of the site to the National Register of Historic Places. If a Phase III study is undertaken for said sites, such studies shall be approved by the Zoning Administrator prior to land disturbance within the study area. All Phase I, Phase II and Phase III studies shall meet the Virginia Department of Historic Resources' Guidelines for Preparing Archaeological Resource Management Reports and the Secretary of the Interior's Standard and Guidelines for Archaeological Documentation, as applicable, and shall be conducted under the supervision of a qualified archaeologist who meets the qualifications set forth in the Secretary of the Interior's Professional Qualification Standards. All approved treatment plans shall be incorporated into the plan of development for the site and shall be adhered to during the clearing, grading and construction activities thereon.

V. Transportation

Each development exceeding 250,000 square feet shall submit a traffic impact analysis as part of the construction permitting and approval process. Traffic impact analysis submitted will be reviewed by the County and the Town of Windsor.

The primary access to the site for ingress and egress will be via a Park entrance at US Route 258. The owner will construct the entrance at US Route 258 before all others. Details of this entrance are described in the improvements below.

The Owner, at its sole cost and expense, shall cause to be constructed the following transportation improvements in accordance with the recommended improvements contained in the Traffic Impact Analysis for Shirley T. Holland Intermodal Park Phase III dated July 2012:

<u>Total Developed S.F.</u>	<u>Improvement</u>
500,000	Intersection Improvements at US Route 258 and Park Entrance Intersection, including turn lanes described below: a) 200' right turn lane with 200' taper on northbound US Route 258 b) 300' left turn lane with 200' taper on southbound US Route 258 c) 200' left turn lane with 200' taper existing the site at US Route 258 d) Construct two lanes of the STHIP Phase III site road on the four-lane right-of-way from US Route 258 to access buildings 1,2, & 3.

- 2,500,000 Second Entrance to park along Buckhorn Drive, including the improvements described below:
- a) 200' right turn taper on southbound Buckhorn Drive
 - b) Construct the two-lane spine road that connects US Route 258 with Buckhorn Drive
 - c) At the intersection of the access road and the spine road, install a 125' left turn lane with a 200' taper on the spine road eastbound
 - d) At the intersection of the access road and the spine road, install a 100' left turn lane with a 100' taper on the access road southbound

VI. Easements, Rights-of-Way and Buffers

1. The Owner shall observe existing easements and right-of-ways on the subject property unless modifications are agreed to in writing by the holder of the respective easements and right-of-ways.
2. The Owner shall provide a 30' wide easement to the City of Norfolk as agreed for by the Owner and The City of Norfolk for the future reconstruction of the segment of the "Portsmouth Branch" water pipeline within the property in exchange for the abandonment of the existing easement (City of Norfolk 30' Aqueduct Easement, D.B. 367, PG. 393).
3. The Owner shall provide access easements to all existing and future utility services for maintenance of facilities located within the property as agreed upon with the respective service providers.
4. The Owner shall provide access to the Griffin Properties retained by the Griffin families in the purchase agreement dated December 5, 2011.

VI. General

1. Successors and Assigns - This Proffer Statement shall be binding upon and shall inure to the benefit of the parties hereto, and their respective heirs, successors and/or assigns. Any obligation(s) of Owner hereunder shall be binding upon and enforceable against any subsequent owner or owners of the Property or any portion thereof.
2. Severability - In the event that any clause, sentence, paragraph, subparagraph, section or subsection of these Proffers shall be judged by any court of competent jurisdiction to be invalid or unenforceable for any reason, including a declaration that it is contrary to the Constitution of the Commonwealth of Virginia or of the United States, or if the application thereof to any owner of any portion of the Property or to any government agency is held invalid, such judgment or holding shall be confined in its operation to the clause, sentence, paragraph, subparagraph, section or subsection hereof, or the specific application thereof directly involved in the controversy in which the judgment or holding shall have been rendered or made, and shall not in any way affect the validity of any other clause, sentence, paragraph, subparagraph, section or provision hereof.
3. Void if Application is not approved - In the event that the Application is not approved by the County, these Proffers shall be null and void.

Table of Parcel Tax-Map Numbers and Deed Book Locations

Tax Parcel	Owner	Previous Owner	Parcel Size¹ (Acres)	Deed Book & Page
53-01-080A	Ind. Dev. Authority IOW	Whitley	0.425	DB 179 Pg. 117
53-01-080B	Ind. Dev. Authority IOW	Whitley	0.446	DB 229 Pg. 246
53-01-080C	Ind. Dev. Authority IOW	Whitley	3.516	DB 229 Pg. 246
53-01-081	Ind. Dev. Authority IOW	Eure	134.411	DB-229 Pg. 248
54-01-070A ^{3,4}	Ind. Dev. Authority IOW	Griffin	231.019	Inst. # 110004903
60-01-045	Ind. Dev. Authority IOW	Sustainable Forests LLC ²	439.323	DB-85 Pg. 568 DB-105 Pg. 556 DB-138 Pg. 469
61-01-002 ³	Ind. Dev. Authority IOW	Sustainable Forests LLC ²	80.426	DB-162 Pg. 469

¹Parcel acreages totaling 898.81 acres were initially identified by the Virginia Mass Appraisal Network (VaMaNet) service, which is linked through the Isle of Wight County GIS mapping tools (VaMaNet acreages were used due to the inconsistencies of prevision and/or available acreage data contained within the actual deeds). Subsequent boundary surveys of subject properties indicate the total size of the parcels to be rezoned by the County is 911.02 acres, which is reflected in the table above. The 911.02 acres will be referenced throughout the zoning application except where appropriate to reference the acreages from VaMaNet. Unless noted otherwise, any reference to the 898.81 acres within the application is intended to represent the entire 911.02 acres and not exclude an area representing the difference in acreages between the two sources.

² Sustainable Forests LLC is a subsidiary of International Paper Company

³ Sections of these two parcels were sold back to Griffin in November / December of 2011. Acreage shown is after property sales were finalized.

⁴ Parcel 53-01-082A was combined with this parcel as part of the deed.

SIGNATURE PAGE

Applicant: _____
Printed or Typed Name

Applicant: _____ Date: _____
Signature

Commonwealth of Virginia
County of Isle of Wight

Subscribed and sworn to before me _____,
A Notary Public in and for the County of Isle of Wight, Commonwealth
of Virginia, this _____ day of _____, 20____.

Notary Public
My Commission Expires _____

Owner: _____
Printed or Typed Name

Owner: _____ Date: _____
Signature

Commonwealth of Virginia
County of Isle of Wight

Subscribed and sworn to before me _____,
A Notary Public in and for the County of Isle of Wight, Commonwealth
of Virginia, this _____ day of _____, 20____.

Notary Public
My Commission Expires _____

Owner: _____
Printed or Typed Name

Owner: _____ Date: _____
Signature

Commonwealth of Virginia
County of Isle of Wight

Subscribed and sworn to before me _____,
A Notary Public in and for the County of Isle of Wight, Commonwealth
of Virginia, this _____ day of _____, 20____.

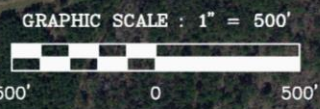
Notary Public
My Commission Expires _____

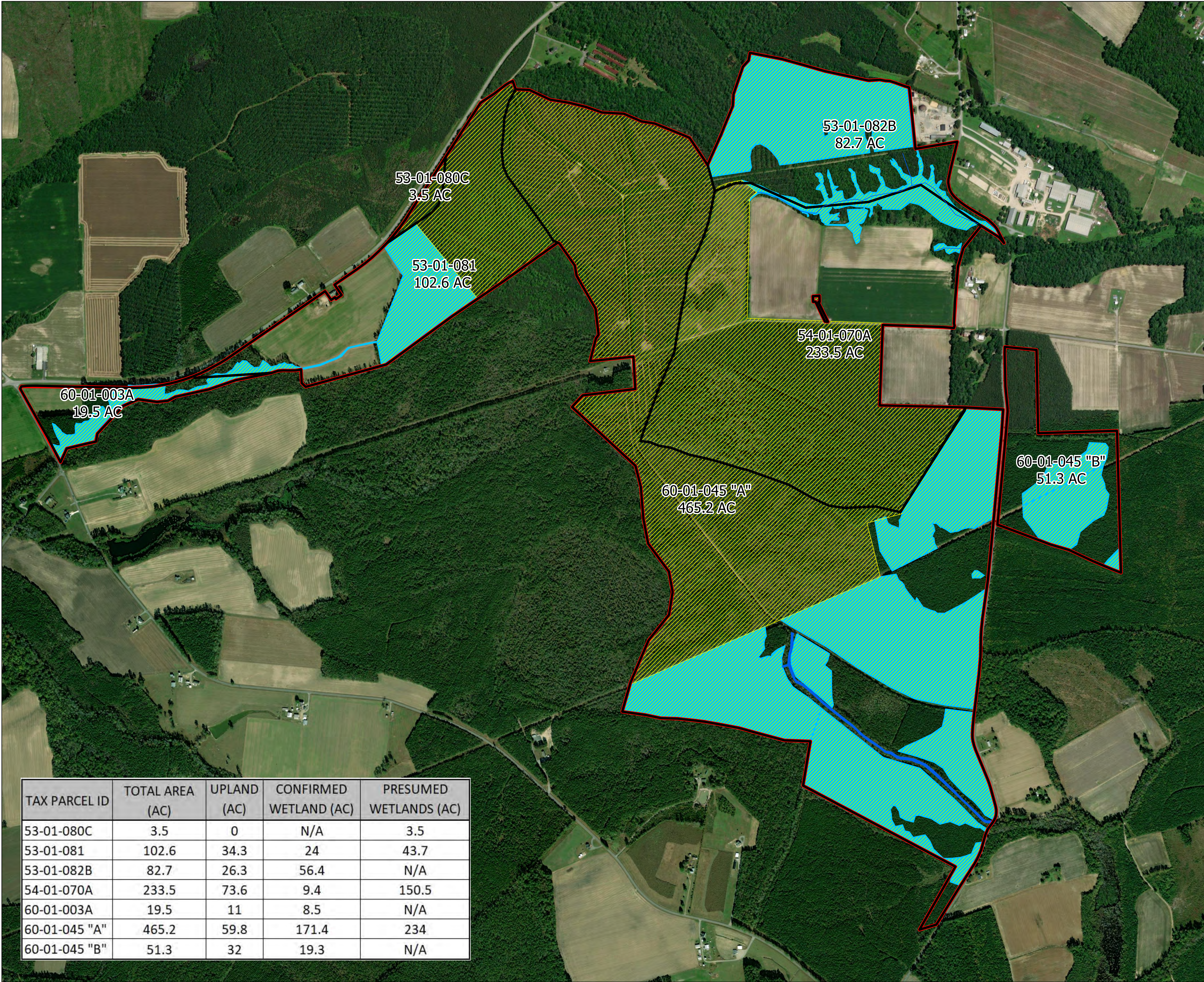


APPROXIMATELY 4,875
LINEAR FEET REQUIRED
TO REACH THE SITE

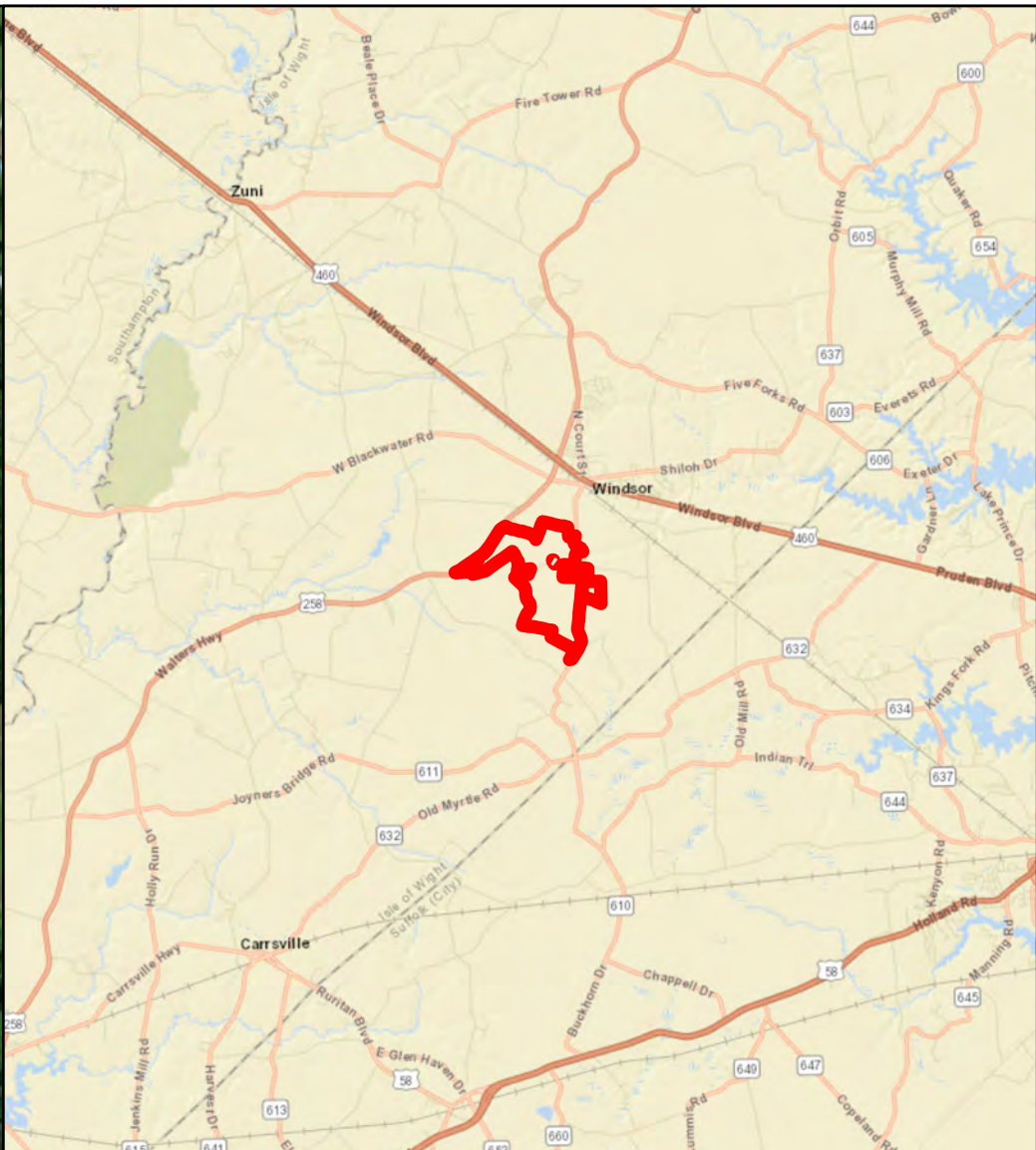
POTENTIAL 8" W.M. EXTENSION

CONNECT TO
EXISTING
8" WATERMAIN





TAX PARCEL ID	TOTAL AREA (AC)	UPLAND (AC)	CONFIRMED WETLAND (AC)	PRESUMED WETLANDS (AC)
53-01-080C	3.5	0	N/A	3.5
53-01-081	102.6	34.3	24	43.7
53-01-082B	82.7	26.3	56.4	N/A
54-01-070A	233.5	73.6	9.4	150.5
60-01-003A	19.5	11	8.5	N/A
60-01-045 "A"	465.2	59.8	171.4	234
60-01-045 "B"	51.3	32	19.3	N/A

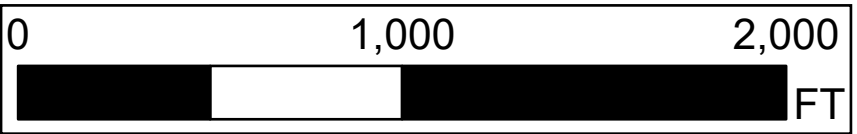


- OVERALL PROJECT AREA -950AC
- IOW PARCELS
- STREAM CHANNEL
- STREAM
- CONFIRMED WETLANDS -289AC
- PRESUMED WETLANDS -428AC
- CONFIRMED UPLAND -273AC

NOTES:

1. WETLAND/UPLAND BOUNDARY IS BASED ON GPS DATA. BOUNDARY/ FLAGGING WAS NOT SURVEY LOCATED.

2. PARCEL 60-01-045 "A" AND 60-01-045 "B" ARE SHOWN AS ONE PARCEL ON ISLE OF WIGHT TAX PARCEL DATA.

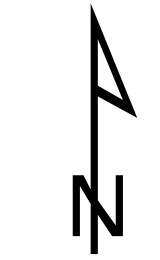


1 IN =500 FT

SHIRLEY T. HOLLAND
ISLE OF WIGHT, VIRGINIA

OVERALL SITE WETLANDS

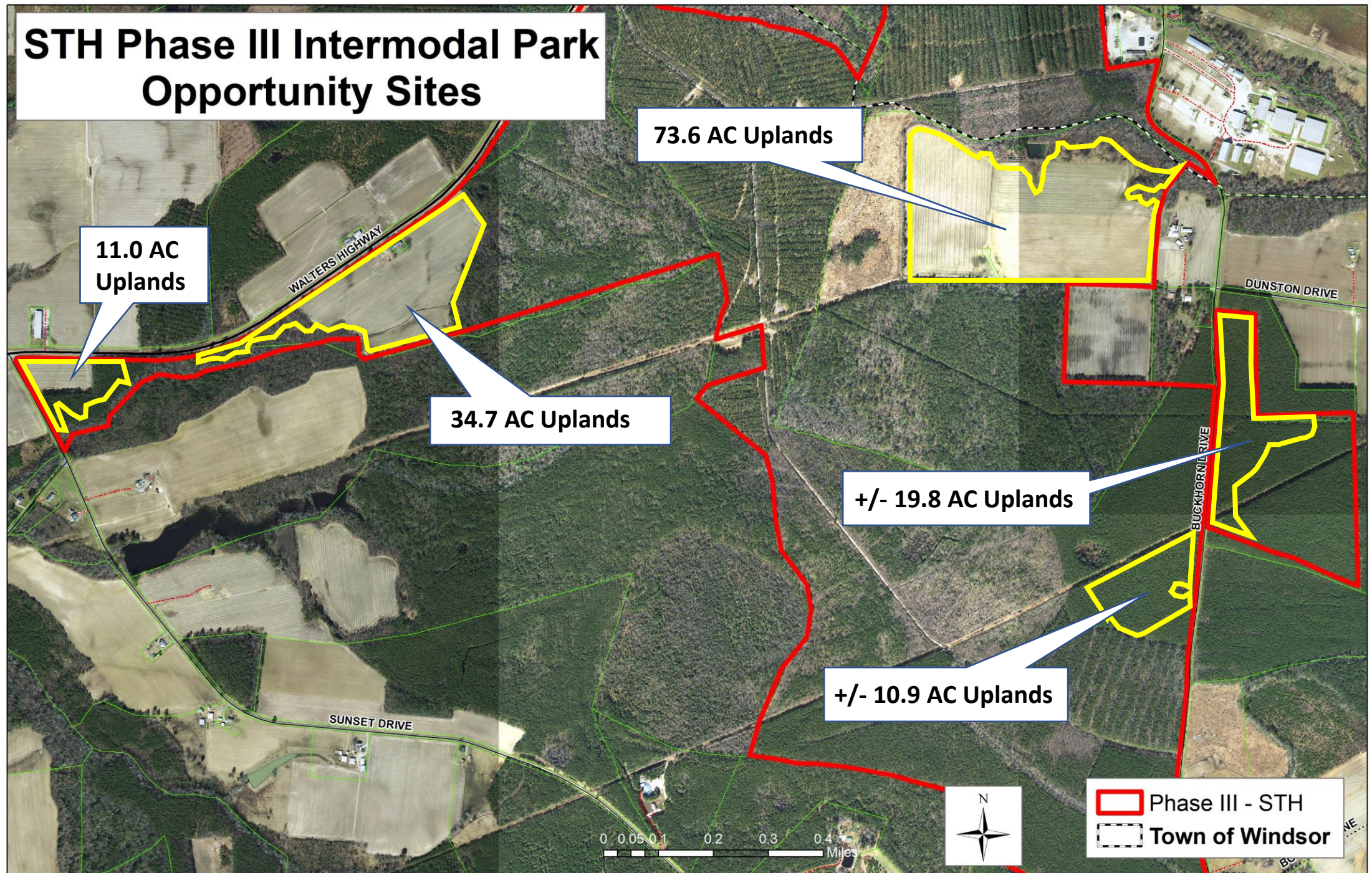
Kimley»Horn



DATE:
12-1-2021

FIGURE:
1

STH Phase III Intermodal Park Opportunity Sites



ISSUE:

Progress Report of the Renovation of the Wrenn's Mill Refuse and Recycling Center

BACKGROUND:

The Board has previously authorized renovation of the Wrenn's Mill Refuse and Recycling Center. Staff will provide an update on the project.

BUDGETARY IMPACT:

None.

RECOMMENDATION:

For the Board's information.

ISSUE:

Update on Virginia Supreme Court Decision re: Machinery & Tools Taxes

BACKGROUND:

The Virginia Supreme Court recently affirmed the trial court's ruling that International Paper is entitled to a full refund of the machinery and tools taxes it paid in 2017 to Isle of Wight County, plus 10% interest. This ruling is disappointing, but the County has been preparing for this possibility. The Board of Supervisors has been building reserve funds over the last few years in the event of an unfavorable ruling. The Board will discuss the next steps at its meeting on Thursday.

BUDGETARY IMPACT:

The Court's decision was anticipated and funds were available in the Unassigned Fund Balance.

RECOMMENDATION:

Per the Board's discussion.

ISSUE:

Special Report - Annual Financial Report

BACKGROUND:

Each year the County undergoes an annual audit of its financial records and internal controls with a report presented to the Board of Supervisors.

Robinson, Farmer, Cox Associates, the County's audit firm, will discuss the auditor's report in connection with the annual report of the County's financial statements.

BUDGETARY IMPACT:

None

RECOMMENDATION:

For the Board's information.